FINANCE AND ADMINISTRATION COMMITTEE - DECEMBER 13, 2011

COMMUNICATIONS

Recei	eceived at the December 13, 2011 Finance and Administration Committee Meeting	
C1.	Presentation Material.	1
C2.	Mr. Richard Lorello, chart.	1

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Please note there may be further Communications.

VAUGHAN

CI Finance & Admin. December 13/11 9+em/

PROGRAM REVIEW

Finance & Administration

Committee

Dec. 13th, 2011

Shaping the Future

Vaughan Vision

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LOOKING TO OUR FUTURE



Today's Agenda

- Program Review inception & purpose
- The need for a Program Review
- Program Review concept & approach
- Classification outcomes
- Committee requirements
- Summary & next steps



Inception of Program Review

Member's resolution, submitted by the Mayor:

"Whereas Vaughan residents work hard to earn a living; and whereas the City of Vaughan wants to provide value for their property tax dollars; and whereas residents deserve to know, that as Council, we are providing leadership in the area of fiscal responsibility; it is therefore recommended that a Program Review be developed"



Purpose

- Provide general education and awareness
- Confirm the appropriateness of current City programs
- Determine what services the City will continue to offer
- Identify areas for further improvement and review
- Obtain public input





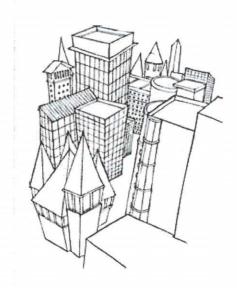
Why the need?

- A need to balance between requests for services and what the community is prepared to fund
- Resource constraints create the need to prioritize services

<u>Draft Budget cost per Avg. Household</u>	0040	0040	0044	
	2012	2013		
FIRE AND RESCUE SERVICES	\$289	\$303	\$299	4
PUBLIC WORKS & ROAD SERVICES	\$264	\$281	\$299	
RECREATION	\$114	\$113	\$107	
VAUGHAN PUBLIC LIBRARIES	\$109	\$104	\$104	
PARKS	\$101	\$100	\$106	
INFRASTRUCTURE	\$93	\$101	\$103	AREA UNDER CONSTRUCTION
CORPORATE ADMINISTRATION	\$81	\$97	\$125	
WASTE MANAGEMENT	\$71	\$77	\$79	
BUILDINGS AND FACILITIES	\$64	\$66	\$70	1
DEVELOPMENT	\$46	\$46	\$38	1
TOTAL	\$1,232	\$1,288	\$1,330	
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The Role of a Municipality

- A corporation intended to deliver a range of services
- Very few legislated requirements
- The types of services, service levels, and charges are primarily at Council's discretion



The Program Review Concept

- Broad based exercise to review service offerings
- Intent to confirm the appropriateness of programs
- Part of the continuous improvement process
- Classify programs to assist in priority setting
- Expectations for savings should be conservative
 - > One-time Costs associated with changing service levels
 - > Not all costs related to a program are variable



Exercise Magnitude

- Effort required was significant
- Over 45 depts. represented by 600 plus business units
- Many offering multiple services
- Complicated by program interdependencies
- Exercise focused on programs and not specific services
 - > Kept the project manageable
 - > Conducted in-house
 - > At no added cost to the City



Exercise Scope

What is a Program:

"A program is a service offering or core function, consisting of activities to achieve a common business objective".



Scope:

- All City departments, including the Library
- Approximately 200 high level programs Attach. #1/2 pg. 1.13-1.15
- Excludes the Water & Waste Water Operation (separate fee supported budget process)

Program Review Approach

A filtering process based on the Council's resolution

Questions are focused and sort programs into classifications

Stage1 – Survey's completed by departments

Action generated over 1,000 pages of detail (Attach # 3 pg. 1.24)

Stage 2 – Program Filter

- Surveys reviewed for consistency
- Programs sorted into categories based on survey info
- Outcomes reviewed by Senior Management Team

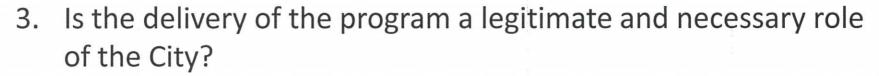
Stage 3 - Council Directed Next Steps



Program Review Foundation

Questions approved by Council:

- 1. Is the program still in the public interest?
- 2. Does this service fit with the public's priorities?



- 4. Should the program be realigned with other levels of government?
- 5. Should it be delivered in partnership with the private or voluntary sector?
- Is the program affordable given our financial situation?
 (Question was framed to separate premium vs. mandated programs)
- 7. Can the program be redesigned for efficiency?



Sorting Programs into Classifications

Sort 1: Is there a community need?

- Is the program still in the public interest?
- Does this service fit with the public's priorities?

Sort 2: What type of municipal service?

Premium vs. standard vs. mandatory programs

Sort 3: Should others provide programs?

- Is the program a legitimate and necessary role of the City?
- Should the program be realigned with other levels of government?
- Should it be delivered in partnership with the private/voluntary sector?

Sort 4: Are there areas for improvement?

Can the program be redesigned for efficiency?



Categories & Definitions

Mandatory Programs

Imposed by Provincial or Federal Acts

Standard Programs

- Typically provided by GTA municipalities
- Large group subdivided into:
 - Essential Vital for the City to function on a basic level
 - > Traditional Needed for the City to function on an urban level
 - Desirable Typical community requested programs

<u>Premium Programs</u>

- Not commonly provided by GTA municipalities <u>or</u>
- Potentially available through other servicing agents



Additional Categories & Definitions

Benefiting Groups

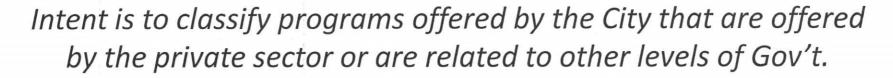
- Entire Community
- Community groups/Individuals



Intent is to classify programs that should be general tax levy funded or candidates for fee/sponsorship subsidy.

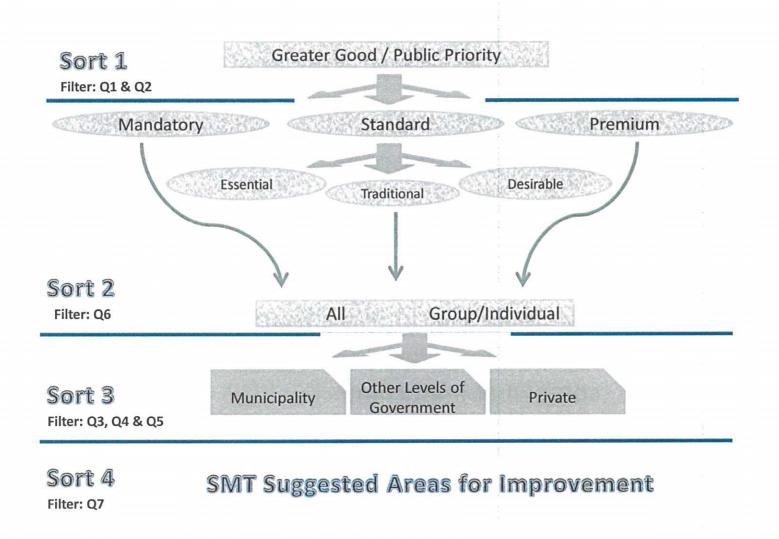
Could Others Provide Programs

- Other government Services
- Private Sector





Filtering Process - Visual



Sort 1 - Is there a community need?

- With the exception of very few legislative requirements the types of services are primarily at the City's discretion
- At one time or another the City was compelled to implement each of the programs reviewed
- Self-study revealed all programs are community needs
- Ipsos Reid analysis supports the above
 - Polled community on the importance of individual services
 - > 76% of respondents rated the lowest ranked service as very somewhat important
 - More work required in this area

Sort 2: What type of municipal service?

	Prog	grams	Expense		
Categories	#	%	\$ Mil	%	
Mandatory Programs	30	15%	33.6	18%	
Standard Programs	141	69%	145.3	77%	
Premium Programs	33	16%	10.3	5%	
	204	100%	189.2	100%	



- 95% of the program expense is mandatory or standard
- Findings are similar to other municipal studies
- 33% of the Premium programs relate to City Building

	Progr	ograms Expense		
Premium Sub-Categories	#	%	\$ Mil	%
City building	11	33%	3.5	34%
Offered privately	18	55%	5.8	56%
Related to activities at other levels of Government	4	12%	1.0	10%
	33	100%	10.3	100%

Attachment # 5-7 (pg. 1.45+)

Sort 2: What type of municipal service?

Programs		Expe	nse
#	%	\$ Mil	%
29	21%	66.1	45%
56	40%	48.8	34%
56	40%	30.4	21%
141	100%	145.3	100%
	# 29 56 56	# % 29 21% 56 40% 56 40%	# % \$ Mil 29 21% 66.1 56 40% 48.8 56 40% 30.4

- Approximately 70% of the programs are typically performed by GTA municipalities
- Almost ½ the value is classified as essential
 "Vital for the City to function on a basic level" e.g. fire
- 21% of the value relate to common GTA community requests e.g. Access Vaughan, Internal Audit, Events, etc.

Sort 2: What type of municipal service?

- 84 programs valued at \$53m classified as serving community groups/individuals
- Higher than the \$30m in fees/recoveries budgeted
- Sub-divided into 3 groups
 - > Fee recovery potential \$7m net
 - > Sponsorship potential \$2m net
 - > Other consideration \$13m net



- Opportunities for investigation (longer term exercise)
- Difficulty in collection, legislative limitations, and Council directed policies may present challenges

Attachment # 8 (pg. 1.52)

Sort 3: Could others provide programs?

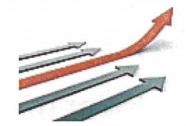
- Programs offered by the private sector or are related to other levels of government
- 26 programs offered by the private sector (\$5m net)
 e.g. windrow, fitness centres, etc.
- 4 programs related to activities at other levels of government (\$1m net)
- Attachment exp. Values are dept. based not full cost
- Potential opportunities for consideration

Attachment # 9 (pg. 1.54)



Sort 4: Are there areas for improvement?

- There is a need to prioritize programs within context of :
 - Strategic initiatives
 - > Performance measurement
- Operational Reviews are the next step



- Looking at Efficiency and Effectiveness
 - Outsourcing, technology, & logistics
 - > Partnerships, alternate delivery models, etc.
- SMT selected the initial 16 programs

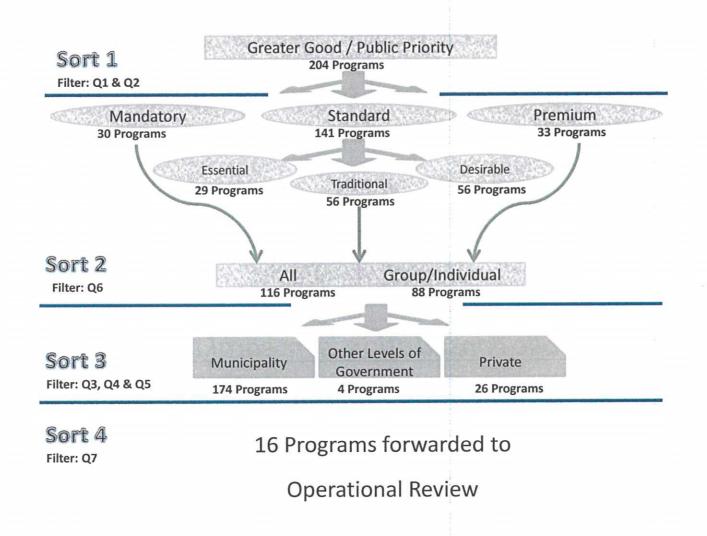
Attachment # 10 (pg. 1.55)

Program Review Observations

- Council has broad discretion regarding City services
- 95% of the total program value is allocated to programs that are mandated or traditionally provided in the GTA
- 5% of the total program value is related to localized interests and city building initiatives
- Ability to change our budget without impacting these programs are limited



Program Review Observations



Committee Direction Required

- City Programs be reviewed and confirmed
- Direction be provided regarding opportunities for additional cost recovery (User Fees)



Public consultation is integral to the process

Should the Committee recommend changes to the City's program offerings, staff will report back with a further public communication /consultation process

Discussion Q & A



C2 F+A DECEMBER 13/11 ITEM 1

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